



Lou Ann Teixeira
Executive Officer

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September 10, 2014 (Agenda)

September 10, 2014
 Agenda Item 8

Contra Costa Local Agency Formation Commission
 651 Pine Street, Sixth Floor
 Martinez, CA 94553

**Requests for Proposals – Second Round Reclamation Services
 Municipal Service Review (MSR) and Sphere of Influence (SOI) Updates**

Dear Commissioners:

BACKGROUND: The Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (CKH Act) requires that on or before January 1, 2008, and every five years thereafter, LAFCO, review and update the sphere of influence (SOI) of each local agency, as necessary. As part of the SOI update, LAFCO must prepare a Municipal Service Review (MSR) to determine the range and adequacy of municipal services provided.

In April 2013, Contra Costa LAFCO completed its inaugural MSR cycle covering all 19 cities and 78 special districts. In conjunction with the MSRs, LAFCO updated the SOIs for most agencies. Last year, LAFCO initiated its second round MSRs/SOI updates, and completed a countywide second round review of water/wastewater services in June 2014.

In conjunction with the FY 2014-15 work plan, next on the list of second round MSRs are fire and emergency medical services (EMS).

As reported to the Commission last month, in June, Contra Costa LAFCO released a Request for Proposals (RFP) for the second round EMS/Fire MSR. The RFP was sent to approximately 30 firms, and posted on the Contra Costa LAFCO, CALAFCO and California Special Districts Association (CSDA) websites. In response to the RFP, no proposals were received. A number of LAFCOs throughout the State are experiencing similar challenges with second round MSRs.

Based on feedback obtained from some of the potential bidders and from the fire and EMS professionals in Contra Costa County, we presented the Commission with several options for moving forward with the second round MSRs, including deferring the EMS/Fire MSR and moving forward with another second round MSR (i.e., healthcare or reclamation services).

The Commission chose to defer the EMS/Fire MSR until 2015, and move forward with a second round MSR covering reclamation services. The first round reclamation services MSR was completed in July 2009, and it is timely to move forward with a second round review at this time.

DISCUSSION: LAFCO staff prepared the enclosed RFP and draft Scope of Services for the Commission’s review. The RFP calls for qualified consultants to prepare the MSR and SOI updates for reclamation services. Under the direction of the LAFCO Executive Officer, the consultant will perform services as outlined in the attached RFP and draft Scope of Service.

In accordance with our previous MSRs, LAFCO staff proposes to establish a selection committee to help review and screen the written proposals, conduct the interviews, and make a recommendation. The selection committee will be composed of LAFCO and municipal service professionals.

The review of proposals will include an assessment of written proposals, followed by interviews with the most qualified firms. Written proposals will be evaluated based on various criteria including, but not limited to, experience and qualifications of the firm, understanding of the required tasks, approach to conducting MSRs/SOI updates, experience and familiarity with LAFCO, qualifications of personnel who would be assigned to work with the Contra Costa LAFCO, and cost.

Following an assessment of the written proposals, the most qualified candidates will be invited to participate in an interview. Following the interviews, a summary of proposals and a recommendation will be presented to the Commission in accordance with the proposed timeline as shown in the RFP.

Staff has prepared and updated the list of potential bidders. A notice regarding the RFP will be sent to these firms. In addition, the RFP will be posted on the Contra Costa LAFCO, CALAFCO and CSDA websites.

FINANCING: Adequate funding is included in the FY 2014-15 budget to cover the anticipated costs associated with the MSR/SOI updates.

RECOMMENDATIONS:

1. Authorize the circulation of the RFP for the Reclamation Services MSR/SOI updates; and
2. Direct staff to return to the Commission with a recommended contract award in accordance with the proposed timeline.

Sincerely,

LOU ANN TEXEIRA
EXECUTIVE OFFICER

Attachments:

1. Request for Proposals – Second Round Reclamation Services MSR/SOI Updates
2. Draft Scope of Services – Second Round Reclamation Services MSR/SOI Updates

c: Bethel Island Municipal Improvement District
Reclamation Districts

REQUEST FOR PROPOSALS FOR COUNTYWIDE SECOND ROUND RECLAMATION SERVICES MUNICIPAL SERVICE REVIEW SPHERE OF INFLUENCE UPDATES

The Contra Costa Local Agency Formation Commission (LAFCO) is soliciting proposals from qualified consultants to prepare a countywide second round municipal service review and sphere of influence updates of providers of reclamation services in Contra Costa County.

REQUEST FOR PROPOSALS

Second Round Reclamation Services

Municipal Service Review/Sphere of Influence Updates

I. Objective

The Contra Costa Local Agency Formation Commission (LAFCO) completed a Municipal Services Review (MSR) covering reclamation services in Contra Costa County in 2009. Based on the requirements in the California Government Code that MSRs be conducted in conjunction with sphere of influence (SOI) updates every five years as necessary, Contra Costa LAFCO is now seeking proposals from professional consulting firms to prepare the second round MSR covering reclamation service providers in the County, along with corresponding SOI updates, as needed.

In addition to reviewing the 14 special districts identified in the Scope of Services (attached), the MSR will also include general information regarding other service providers (e.g., other local regional, state, and federal agencies) that may have responsibilities involving the provision of reclamation services (i.e., levee maintenance and rehabilitation).

This MSR is to be conducted by a professional consulting firm under the direction of the LAFCO Executive Officer. The work is to be performed in accordance with applicable California Government Code provisions and Contra Costa LAFCO policies and procedures.

The MSR is intended to serve as a tool to help LAFCO, local agencies and the public better understand the municipal service structure; to facilitate dialog among the various service providers with the objective of coordinating, collaborating and enhancing services and efficiencies; and to provide information to support LAFCO actions, including SOI updates and potential boundary and/or governance changes. While LAFCO is not required to initiate these changes based on MSRs, local agencies, LAFCO or others may use the MSR, together with additional analysis where necessary, to pursue boundary and/or governance changes.

II. About Contra Costa County

Contra Costa County is adjacent to Alameda, San Joaquin, Sacramento and Solano counties. The County covers an 805± square miles, of which 732± square miles are land; and contains a diverse social and physical environment, with many urban and suburban areas in the western and central areas, and agricultural areas in the eastern region.

The County is composed of three distinct areas: West County, Central County and East County. There are 19 cities and approximately 75 special districts. The County's population exceeds one million, representing the ninth largest county in the State. Approximately 16% of residents live in the unincorporated areas.

Contra Costa County voters approved an urban limit line which limits urban development in the County to no more than 35% percent of the land in the County. At least 65% of all land in the county shall be preserved for agriculture, open space, wetlands, parks and other nonurban uses.

III. Background

In 1963, the State Legislature created LAFCOs to help direct and coordinate California's growth in a logical, efficient and orderly manner. Each of the 58 counties in California has a LAFCO. LAFCOs are charged with discouraging urban sprawl, encouraging orderly boundaries and

formation of local agencies, preserving agricultural lands and open space, and regulating the extension of services outside jurisdictional boundaries.

In 2001, pursuant to the enactment of the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 ("CKH Act"; Government Code §56000 et seq.), LAFCO acquired responsibility for preparing MSRs. On or before January 1, 2008, and every five years thereafter, LAFCO shall, as necessary, review and update the SOI for each local agency. In conjunction with the SOI updates, LAFCO shall prepare corresponding MSRs.

Contra Costa LAFCO is responsible for reviewing and updating SOIs for 94 local agencies in Contra Costa County (19 cities and 75 special districts). In 2013, Contra Costa LAFCO completed its inaugural MSR cycle, and embarked on its second round reviews. In June 2014, LAFCO completed a second round MSR covering water/wastewater services; the Reclamation Services MSR will be the second MSR in the round two cycle.

Contra Costa LAFCO completed a comprehensive MSR covering reclamation services in 2009, (prepared by Burr Consulting); the document is available at the Contra Costa LAFCO website. The information contained in the 2009 MSR will be useful in preparing the second round MSR. The consultant selected to prepare the second round reclamation services MSR should become familiar with the 2009 MSR.

IV. Scope of Services

A draft scope of services is enclosed with this RFP (Attachment 1). A final scope of services will be negotiated with the firm selected to conduct the MSR and will be included as part of the professional services agreement.

V. Budget

LAFCO has limited resources to devote to the many MSRs to be conducted over the next few years. Proposals that demonstrate that the final product will meet the requirements of the CKH Act and provide useful information in a concise format at the lowest cost will be looked upon most favorably. A final budget amount for this project will be negotiated with the firm selected for the work prior to an agreement.

VI. Schedule

The timeline will be negotiated with the firm selected to conduct this review, and will be included with the professional services agreement to be approved by LAFCO.

VII. Proposal Requirements

Responses to this RFP must include all of the following:

1. A statement about the firm that describes history, as well as the competencies and resumes of the principal and all professionals who will be involved in the work. This statement should address the following:

General Expertise

- Familiarity with the CKH Act, the role and functions of LAFCO, and the MSR process
- Understanding of how municipal services are financed and delivered

- Experience in governmental organization analysis, including performance measurement and evaluation
- Ability to analyze and present information in an organized format
- Ability to interpret varied budget and planning documents
- Ability to facilitate and synthesize input from stakeholders
- Familiarity with public input processes and experience presenting and disseminating public information for review and comment in a public setting
- Experience in fostering multi-agency partnerships and cooperative problem-solving
- Ability to provide flexible and creative alternatives where necessary to resolve service and policy issues
- Ability to work cooperatively with divergent interests

Reclamation Service Expertise

- Solid understanding of how reclamation services are delivered and financed
 - Knowledge of land owner district governance
 - Knowledge of the relationship between local reclamation districts and the State and federal governments (e.g., California Department of Fish & Wildlife, California Department of Water Resources, Delta Protection Commission, Federal Emergency Management Agency, U.S. Army Corps of Engineers, etc.)
 - Knowledge of reclamation service agencies and ability to evaluate and identify government structure options (e.g., consolidation, reorganization) and advantages and disadvantages of these options
2. Identification of the lead professional responsible for the project and identification of the professional(s) who will be performing the day-to-day work.
 3. Identification of any sub-consulting firms who will be involved. If sub-consultant firms are proposed, describe the work they will perform and include the same information for each sub-consultant as required for items 1 and 2 above.
 4. Description of similar or related experience accomplished in the last three years and references for each such project, including the contact name, address and telephone number, and email address.
 5. Description of the anticipated approach for this project, explicitly discussing and identifying any suggested changes to the Scope of Services (Attachment 1).
 6. Description of how you would utilize information from the first round MSRs to avoid duplication of effort; and based on the first round MSRs, what you anticipate to be the critical areas to explore in the second round MSR.
 7. Disclosure of potential conflicts of interest with local agencies in Contra Costa County.
 8. Identification of any information, materials and/ or work assistance required from the Contra Costa LAFCO and/or subject agencies to complete the project. ***Note: LAFCO staff will complete preliminary data collection relating to issues identified in the 2009 MSR. This data will be provided to the selected consulting firm for use in preparing the second round MSR. The expectation is that the consultant will use this data and all available data sources (i.e., laws/statutes; local agency planning, financial and environmental documents, policies/procedures; LAFCO reports/ documents;***

regional/Census/demographic information; customer surveys, comments, etc.) to develop/update information for the second round MSR report in an effort to minimize the workload for the subject agencies. LAFCO will also provide GIS and mapping service in conjunction with the MSR/SOI updates.

9. Provide a preliminary project schedule showing start and ending times for each work task, and indicate strategies for adhering to the schedule.
10. Include information about the availability of all the professionals who will be involved in the work, including sub-consultants.
11. Provide the anticipated project cost, including:
 - a. A not-to-exceed total budget amount.
 - b. The cost for each major sub-task identified in the draft scope of services.
 - c. The hourly rates for each person who will be involved in the work, including the rates for any sub-consultants.
12. Include comments about the draft scope of services, ability of the firm to meet the insurance requirements, and other comments or questions.

VIII. Non-Discrimination & Equal Opportunity

It is the desire of the Contra Costa LAFCO to provide Minority-/Women-Owned, Local Small and Emerging Business Enterprises, and all other business enterprises an equal opportunity to participate in the performance of all contracts, subcontracts, and other LAFCO business activities. The Contra Costa LAFCO is an equal opportunity employer.

IX. Conflict of Interest

Proposers warrant and covenant that no official or employee of the Contra Costa LAFCO, nor any business entity in which an official of the Contra Costa LAFCO has an interest, has been employed or retained to solicit or aid in the procuring of the resulting contract, nor that any such person will be employed in the performance of such contract without immediate divulgence of such fact to the Contra Costa LAFCO. Proposers will notify LAFCO of any potential conflict of interest regarding other work or third party contracts.

X. Insurance Requirements

The successful proposer shall be required to maintain throughout the term of the contract, and for a minimum of six months following completion by consultant and acceptance by LAFCO of all services under the contract, the following insurance coverage:

- 1) *comprehensive general liability insurance*, with a minimum combined single limit coverage of \$1,000,000 per occurrence for all damages, including consequential damages, due to bodily injury, sickness or disease, or death to any person or damage to or destruction of property, including the loss of use thereof, arising from each occurrence;
- 2) *personal automobile liability insurance* for owned, non-owned and hired automobiles, with a minimum combined single limit coverage of \$500,000 per occurrence;
- 3) *employer's liability insurance*, with minimum coverage of \$100,000 per employee;
- 4) *professional liability insurance*, with minimum coverage of \$1,000,000 per claim and \$1,000,000 aggregate; and
- 5) *workers' compensation insurance* coverage for its employees at statutory limits.

Additional Insured Endorsement

The comprehensive general liability insurance policy will be endorsed to include LAFCO and its officers and employees as additional insureds as to all services performed by consultant under the contract. Said policies will constitute primary insurance as to LAFCO and its officers and employees, so that other insurance policies held by LAFCO or its self-insurance program(s) will not be required to contribute to any loss covered under consultant's insurance policy or policies unless otherwise noted in the contract.

Evidence of Insurance - Before commencing any operations under the contract, the successful proposer shall furnish the Contra Costa LAFCO with a Certificate of Insurance and copies of all applicable endorsements evidencing compliance with the above insurance requirements and that such insurance will not be canceled or materially changed without 30 days advance written notice.

Duration of Insurance Coverage - All required insurance coverages shall be maintained during the entire term of the contract. Insurance coverage written on a claims-made basis shall be maintained during the entire term of the contract and further until at least six month(s) following termination and acceptance of all work under the contract, with the retroactive date of said insurance concurrent with the commencement of activities pursuant to this contract.

All required insurance shall be placed with insurers with a current A.M. Best's rating of no less than A: VII or equivalent, and with deductible amounts acceptable to the Contra Costa LAFCO.

XI. Proposal Submittal

- One reproducible, unbound hard copy and one electronic copy in Adobe PDF format (disk) of the proposal shall be received no later than 4:00 p.m., on Friday, October 10, 2014, at the Contra Costa LAFCO office, located at 651 Pine Street, Sixth Floor, Martinez, CA 94553 Attn: Executive Officer. No faxed or e-mailed proposals will be accepted. Proposals received after the deadline will not be considered. If delivery is to be in person, please call the LAFCO office at (925) 335-1094 to arrange a delivery time.
- Each proposal shall be submitted in a sealed envelope and clearly marked with the title of the RFP.
- All proposals will become property of the Contra Costa LAFCO.
- Cost of preparation of proposals shall be borne by the proposers.
- Proposals shall be signed by an authorized employee or officer in order to receive consideration.
- Contra Costa LAFCO is not responsible for proposals delivered to a person/location other than that specified herein.

XII. Selection Process

Based on relevant work experience, completeness of the responses, budget and the overall project approach identified in the written proposals received, the most qualified firms will be invited, at their expense, for an interview with a selection committee. Interviews are tentatively scheduled for the week of October 27, 2014.

Final selection of the consultant will be based upon the evaluation of both the written and oral responses. Following interviews, the most qualified firm will be selected and a recommended agreement including budget, timeline and a final service agreement will be negotiated. The successful firm will enter into a contract to be awarded by Contra Costa LAFCO. Action on the service contract by LAFCO is tentatively scheduled for Wednesday, November 12, 2014.

The selection committee will use the criteria listed below to evaluate the proposals. At the discretion of the selection committee, additional information may be requested to clarify and explain proposals.

- *Applicability of overall experience and qualifications relating to required services.* Consultant shall have experience preparing LAFCO MSR and SOI updates, and the general and technical expertise as described in Section VI above.
- *Evaluation of the scope of services, examining in particular any special techniques, approaches, ideas, and insights to be used in performing the services, along with additional consideration of how previous experiences may contribute to the proposer's ability to carry out the services.* Consultant shall possess the ability to initiate, develop and carry out effective strategies in preparing the MSR/SOI updates in accordance with State law and LAFCO requirements.
- *Evaluation of quality and comparability of previous service contracts/employment agreements on which the proposer was the sole or lead consultant.* Successful MSR experience with LAFCOs of similar size and scope to Contra Costa LAFCO within the last five (5) years. Successful experience is defined as that which was completed to the satisfaction of the client, on time and within budget.
- *Evaluation of background, general experience, knowledge, and special capabilities or qualities brought to the project by the consultant.* Consultant shall possess all permits, licenses and professional credentials necessary to perform the required services.
- *Cost.* LAFCO has limited resources to devote to the many MSRs to be conducted over the next few years. Proposals that demonstrate that the final product will meet the requirements of the CKH Act and provide useful information in a concise format at the lowest cost will be looked upon favorably. A final budget will be negotiated with the selected firm.

Other Provisions: Contra Costa LAFCO reserves the right to award a contract to the firm(s) or individual(s) that presents the proposal which, in the sole judgment of Contra Costa LAFCO, best accomplishes the desired results. Contra Costa LAFCO reserves the right to reject any or all proposals, to waive minor irregularities in said proposals, or to negotiate deviations with the successful firm. After the award of the contract, the Contra Costa LAFCO may revise the work program to meet budget constraints.

XIII. Tentative Schedule

The tentative schedule associated with the circulation of the RFP and submission of proposal is as follows:

| DATE | TASK |
|----------------------------|---|
| September 10, 2014 | Commission to Review/Approve RFP and Selection Process |
| September 12, 2014 | Issue RFP |
| October 10, 2014 | Proposals Due |
| October 13-24, 2014 | Review of Written Proposals by Selection Committee |
| October 27-31, 2014 | Interviews of Selected Proposers |
| November 12, 2014 | Committee Recommendation to LAFCO; award of contract by LAFCO |
| December 1, 2014 | Consultant Begins Work |

XIV. LAFCO Contact

Lou Ann Texeira, Executive Officer
Contra Costa LAFCO
651 Pine Street, Sixth Floor
Martinez, CA 94553

Voice: (925) 335-1094
Fax: (925) 335-1031
Email: LTexe@lafco.cccounty.us

XV. Attachments

1. Scope of Services (Attachment 1)

XVI. Reference Information

For general information about LAFCOs, visit the CALAFCO website: www.calafco.org

For information about Contra Costa LAFCO along with previously completed MSRs, please visit our website: www.contracostalafco.org

Attachment 1

REQUEST FOR PROPOSALS

Countywide Second Round Reclamation Services Municipal Service Review

SCOPE OF SERVICES

Contra Costa LAFCO will conduct a second round municipal service review (MSR) of reclamation services (levee maintenance and rehabilitation) in Contra Costa County. Contra Costa LAFCO completed its inaugural review of these services in 2009. The 2009 MSR report is available online at www.contracostalafco.org.

Countywide Reclamation Service Providers

The geographic area for this MSR is primarily East Contra Costa County. Municipal service providers (i.e., special districts) will be the primary focus of the MSR. Upon completion of the MSR, LAFCO will update the sphere of influence (SOIs) for most, if not all, of the special districts.

The following special districts provide reclamation services in Contra Costa County and will be covered in the MSR:

SPECIAL DISTRICTS:

- | | |
|--|------------------------------|
| 1. Bethel Island Municipal Improvement District | 8. RD 2059 (Bradford Island) |
| 2. Reclamation District (RD) 799 (Hotchkiss Tract) | 9. RD 2065 (Veale Tract) |
| 3. RD 800 (Byron Tract) | 10. RD 2090 (Quimby Island) |
| 4. RD 830 (Jersey Island) | 11. RD 2117 (Cooney Island) |
| 5. RD 2024 (Orwood/Palm Tracts) | 12. RD 2121 (Bixler Tract) |
| 6. RD 2025 (Holland Tract) | 13. RD 2122 (Winters Island) |
| 7. RD 2026 (Webb Tract) | 14. RD 2137 |

OTHER AGENCIES

Other local, regional, state and federal agencies may also be included in the MSR to the extent necessary to establish relationships, quantify services and provide a comprehensive overview of services countywide. These agencies include, but are not limited to, the California Department of Fish & Wildlife (DFW), California Department of Water Resources (DRW), Delta Protection Commission (DPC), Federal Emergency Management Agency (FEMA), and U.S. Army Corps of Engineers (Corp).

Background

California Government Code §56430 requires LAFCO to conduct MSRs in order to develop information for updating SOIs. The statute requires LAFCO to prepare and adopt a written determination relating to each of the following:

- (1) Growth and population projections for the affected area
- (2) The location and characteristics of any disadvantaged unincorporated communities (DUCs) within or contiguous to the SOI

- (3) Present and planned capacity of public facilities, adequacy of public services, and infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any DUCs within or contiguous to the SOI
- (4) Financial ability of agencies to provide services
- (5) Status of, and opportunities for, shared facilities
- (6) Accountability for community service needs, including governmental structure and operational efficiencies
- (7) Any other matter related to effective or efficient service delivery, as required by commission policy

The MSR report will include determinations for each local agency covered in the MSR report. LAFCO staff will provide information concerning the location of DUCs.

California Government Code §56425 requires LAFCO, when determining an SOI, to prepare and adopt a written statement of determination for each local agency regarding the following:

1. The present and planned land uses in the area, including agricultural and open-space lands.
2. The present and probable need for public facilities and services in the area.
3. The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.
4. The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency.
5. For an update of an SOI of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, that occurs pursuant to subdivision (g) on or after July 1, 2012, the present and probable need for those public facilities and services of any DUCs within the existing SOI.
6. The nature, location, and extent of any functions or classes of services provided by existing districts.

The MSR will include SOI determinations for each SOI update covered in the MSR report. It is anticipated that all districts will receive an SOI update in the second round MSR. LAFCO will provide GIS/mapping services in conjunction with the MSR.

Reclamation Service Issues and Topics

In addition to those issues contained in the statute, the following is a working list of reclamation service issues and topics that have also been identified for discussion in the second round MSR:

- Regulatory changes since the last MSR in 2009
- Impacts of drought on reclamation infrastructure and services
- Relationships/partnerships among local agencies and state and federal entities
- Potential regional and sub-regional service models for the Contra Costa region
- Current service levels and opportunities for improved reclamation services

- Impacts of city and county development on reclamation services
- Identification of best practices relating to short and long-term reclamation services
- Fiscal impacts to the provision of reclamation services
- Potential impacts of State water issues (water bond, proposed “twin tunnels” project, etc.)

Other Important Considerations

The 2009 MSR identified a number of issues concerning reclamation services which are summarized below. These issues and those issues and topics identified above, along with any new issues, should be addressed in the second round MSR.

1. Fiscal Issues

The 2009 MSR noted that routine maintenance expenditures are primarily funded by landowner assessments and subventions from DWR. The State program is not fully funded and leaves a significant funding shortfall. Improved planning at both the State and local levels is needed to prioritize and allocate levee maintenance/rehabilitation funds to address the most critical needs.

Due to the significant expense associated with levee improvements, reclamation districts in Contra Costa County cannot afford to rehabilitate their levees without support from the State.

2. Infrastructure Needs and Deficiencies

- The 2009 MSR report concluded that Contra Costa reclamation districts face significant flood risk, and that many would fail to qualify for FEMA disaster assistance following a levee failure due to non-compliance with standards. None of the reclamation districts provide 100-year flood protection, with the exception of portions of levees maintained by RD 799 and RD 800.
- The MSR report noted that long-term capital improvement strategies are necessary to plan for appropriate levee care.
- The report also noted that although levee systems and related facilities are distinct entities on each island or tract, proper maintenance provides indirect benefits outside district boundaries. Because inundation of one or more islands would increase the effects of wind and wave erosion on neighboring levees, it is in the interest of all districts to ensure that the integrity of the levees be maintained and that infrastructure needs continue to be addressed.

3. Service Demand and Adequacy

- The 2009 MSR discussed service demand and Delta risks, including land surface subsidence, sea level rise and increased water runoff, and seismic activity. The report also provided an assessment of service adequacy, including levee standards, maintenance and management.
- The MSR report noted that the eight western Delta islands are critical to control of salinity in the Delta, protecting water quality for all water users in the State. Of these eight, five are protected by reclamation districts in Contra Costa County (Bradford, Holland, Hotchkiss, Jersey and Webb). The MSR found that three of the five critical islands are only in partial compliance with minimum FEMA levee requirements (Bradford, Hotchkiss, Jersey), and that two of the agencies exceed the minimum FEMA requirements (RD 799 and RD 800).

- The report noted that while all reclamation districts in Contra Costa County perform levee inspections, there is significant variation in inspection practices, including frequency and documentation. There is also considerable disparity in district staffing levels, management practices, local accountability and governance.

4. Governance Structure Options

- The 2009 MSR report included recommendations relating to governance options, including annexation, consolidation and dissolution. The local agencies were resistant to most of these options.

Service Review Task Overview

The countywide reclamation services MSR will be conducted in accordance with the California Government Code and local LAFCO policies. Preparation of the MSR will include the following steps, although other activities may be necessary:

1. Data Collection and Review

- Review Contra Costa LAFCO's first round MSR and recent initial request for information (RFI) as provided by Contra Costa LAFCO staff
- Identify appropriate criteria to be used in service review
- Prepare and distribute a supplemental survey instrument relating to those determinations contained in CKH §56430 following consultation with LAFCO staff
- Collect information through survey, research, interview, meetings and other appropriate means
- Compile information in a database
- Verify compiled information with agencies

Timing and work products: On or before (insert deadline), Consultant shall deliver to LAFCO staff complete information for each agency

2. Data Analysis

- Analyze and prepare preliminary findings based on standards, where appropriate; comparative analysis among local agencies and with state and federal standards is desirable
- Present to and discuss preliminary findings with LAFCO staff
- Present to and discuss preliminary findings with agency staff

Timing and work products: On or before (insert deadline), Consultant shall deliver to LAFCO preliminary analysis and findings to LAFCO staff

3. Draft MSR Report

- Prepare a draft MSR report including required findings for public review and comment

- The MSR report shall include a table of contents, agency profiles, an executive summary and agency maps (mapping will be provided by LAFCO), along with recommended determinations per 56425 and 56430, governance/boundary options, discussion of critical issues facing service providers, and recommended SOI updates (districts only)
- Present draft MSR report to LAFCO at a public hearing

Timing and work products: On or before (insert deadline), Consultant shall deliver to LAFCO an MS Word formatted and PDF formatted version of the Draft MSR report

4. Final MSR Report

- Respond to comments (comment log) and prepare a final MSR report including required findings
- Present final MSR report to LAFCO at a public hearing for adoption

Timing and work products: On or before (insert deadline), Consultant shall deliver to LAFCO an MS Word formatted and PDF formatted version of the Final MSR report

In accordance with the work plan, Consultant is expected to:

- Conduct the service review process in a collaborative fashion with opportunities for input and review by each of the agencies being reviewed.
- Encourage public participation in the service review process.
- Conduct the required analysis in the most cost-effective manner possible.
- Utilize information that is currently available, such as the 2009 MSR, LAFCO preliminary RFI, maps, etc., rather than initiate new tools and processes.
- Create a product that will be useful to the Commission in reviewing and updating SOIs and future proposals for changes of organization, beneficial to agencies as a planning tool, and readily accessible to, and easily understandable by, the general public.